

**From:** Floss Caughey  
**Sent:** Tuesday, 18 June 2013 10:28 a.m.  
**To:** Suzanne Malan; Andrew Lockhart  
**Cc:** Nick Aldous; Christine Hyndman  
**Subject:** Refugee Quota paper

- Recommendation 12 was not agreed – 12.1 as is. 12.2 removed – Minister of Immigration and Foreign Affairs not even have the option of filling with non-family-linked cases.

**Floss Caughey**  
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Science, Skills and Innovation Group  
Ministry of Business, Innovation and Employment  
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**From:** Floss Caughey  
**Sent:** Tuesday, 20 October 2015 5:11 p.m.  
**To:** Suzanne Malan; Andrew Lockhart  
**Subject:** RE: Proposed scope - Meeting of 8 October 2015 [IN-CONFIDENCE]

Hi there

Re your comments, Suzanne.

- I don't think it is worthwhile to raise the family-link criteria for Africa and Middle East again

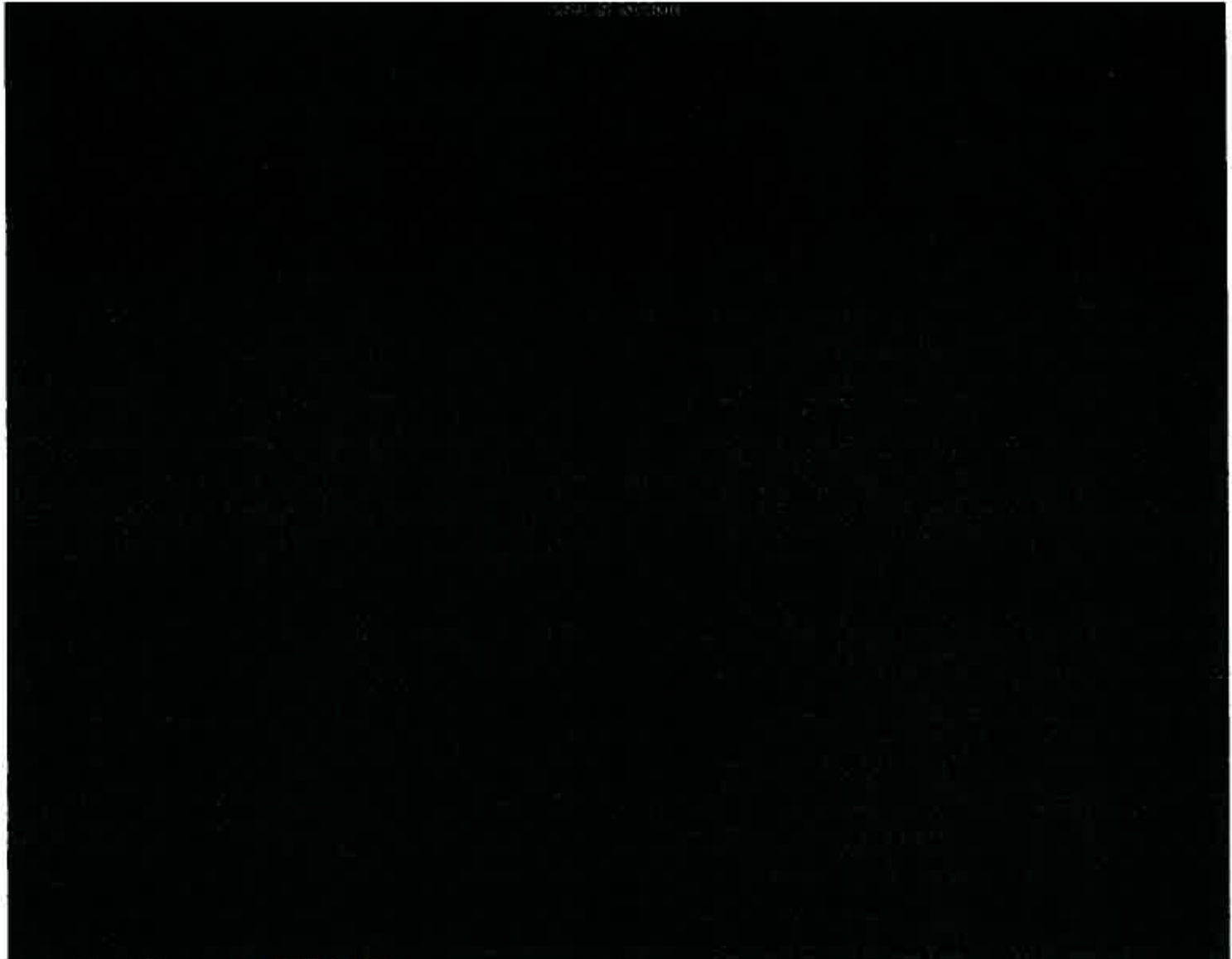
UNDER THE INFORMATION ACT

**Floss Caughey**  
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**Family-link cases –** [redacted] I am not sure of the case you want to make re family-link so please comment on that.



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**From:** Floss Caughey  
**Sent:** Wednesday, 17 February 2016 3:59 p.m.  
**To:** Suzanne Malan; Christine Hyndman; Steve McGill  
**Subject:** Talking points for Minister's meeting 18 Feb\_

Hi there

I have prepared some talking points for us in advance of our pre meeting tomorrow at 8.30am.  
Thanks for your input Suzanne.

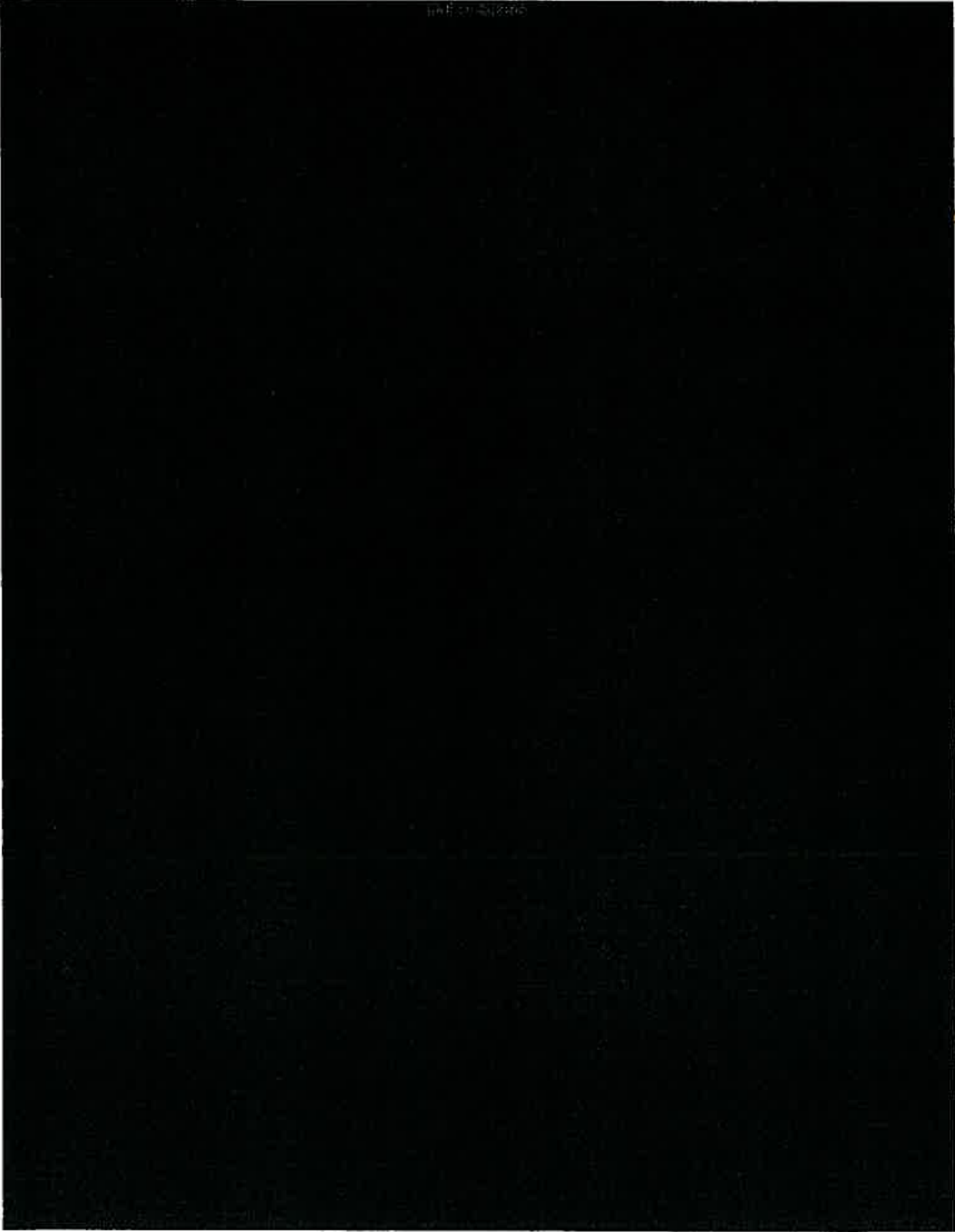
**Floss Caughey**  
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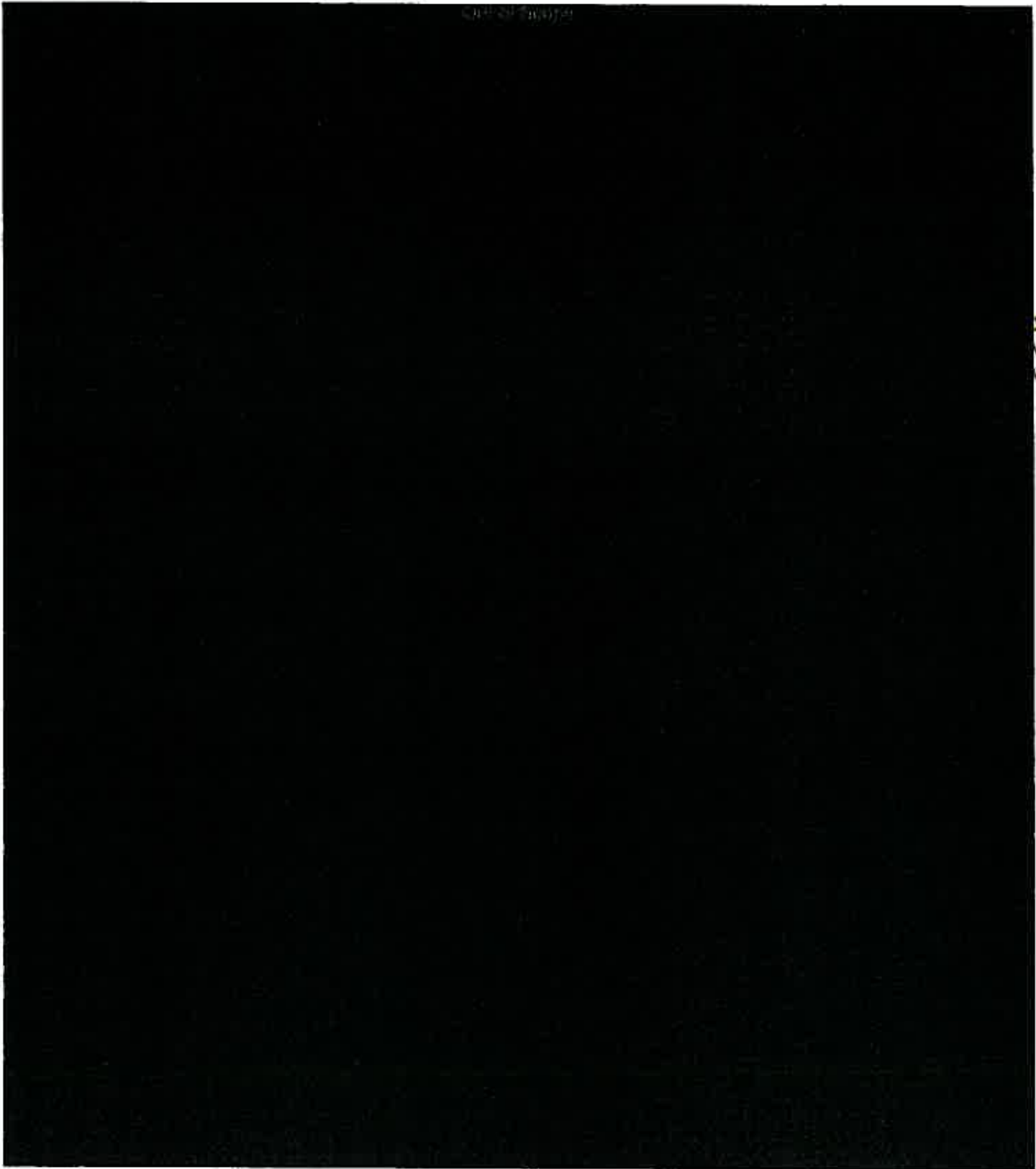
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Talking points for meeting with Minister of Immigration, Thursday 18 February 2016,  
11.30am concerning the next three year Refugee Resettlement Programme







- What are the Minister's views on the Cabinet paper recommending that:
  - CONFIDENTIAL
  - the family-link criteria for refugees resettled from Africa and the Middle East regions being removed.

**From:** Suzanne Malan  
**Sent:** Thursday, 7 April 2016 4:33 p.m.  
**To:** Floss Caughey; Andrew Lockhart  
**Subject:** RE: Regional allocations and Africans [IN-CONFIDENCE]

All best  
Suzanne

**Suzanne Malan**  
Refugee & Protection Unit  
Immigration New Zealand  
Ministry of Business, Innovation and Employment  
15 Stout Street / PO Box 1473 / Wellington / New Zealand

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[REDACTED]

ST

[REDACTED]

[REDACTED]

[REDACTED] – proposing an increase for Africa and the Middle East at the same time may be counter to achieving that . – and if Cabinet does not agree to dropping the family link we will not fill the places anyway.

[REDACTED]

[REDACTED]

Floss Caughey

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Out of scope  
[Redacted]  
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**From:** Floss Caughey  
**Sent:** Wednesday, 13 April 2016 10:22 a.m.  
**To:** Joanne Hughes; Steve McGill; Christine Hyndman; Andrew Lockhart; Suzanne Malan; Simon Brittain  
**Subject:** RE: Proposed next three-year resettlement programme cost implications of options [IN-CONFIDENTIAL]

[Redacted]

[Redacted]

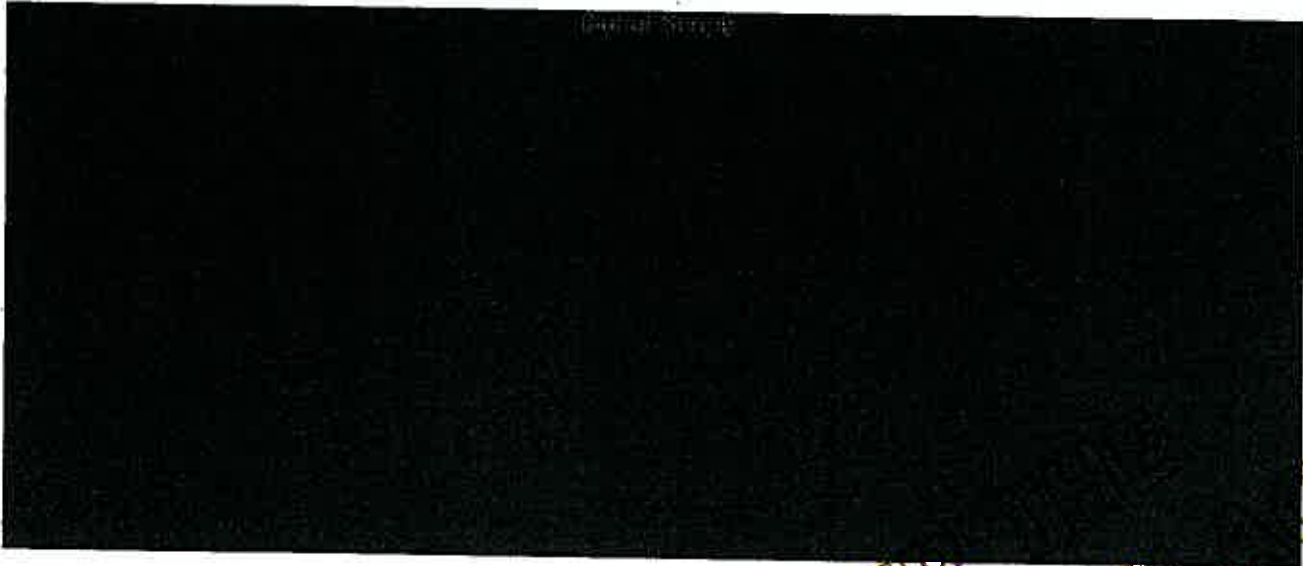
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[REDACTED]

[REDACTED]

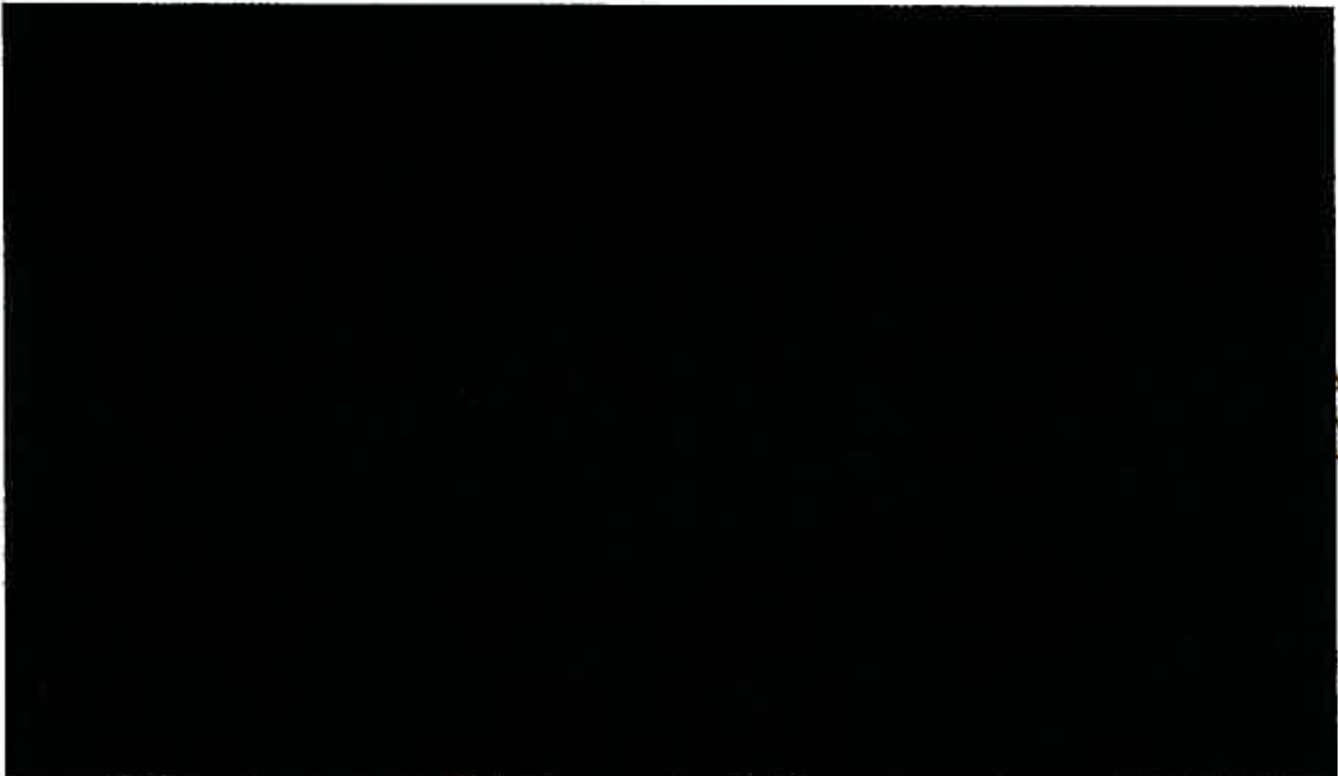
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[REDACTED]



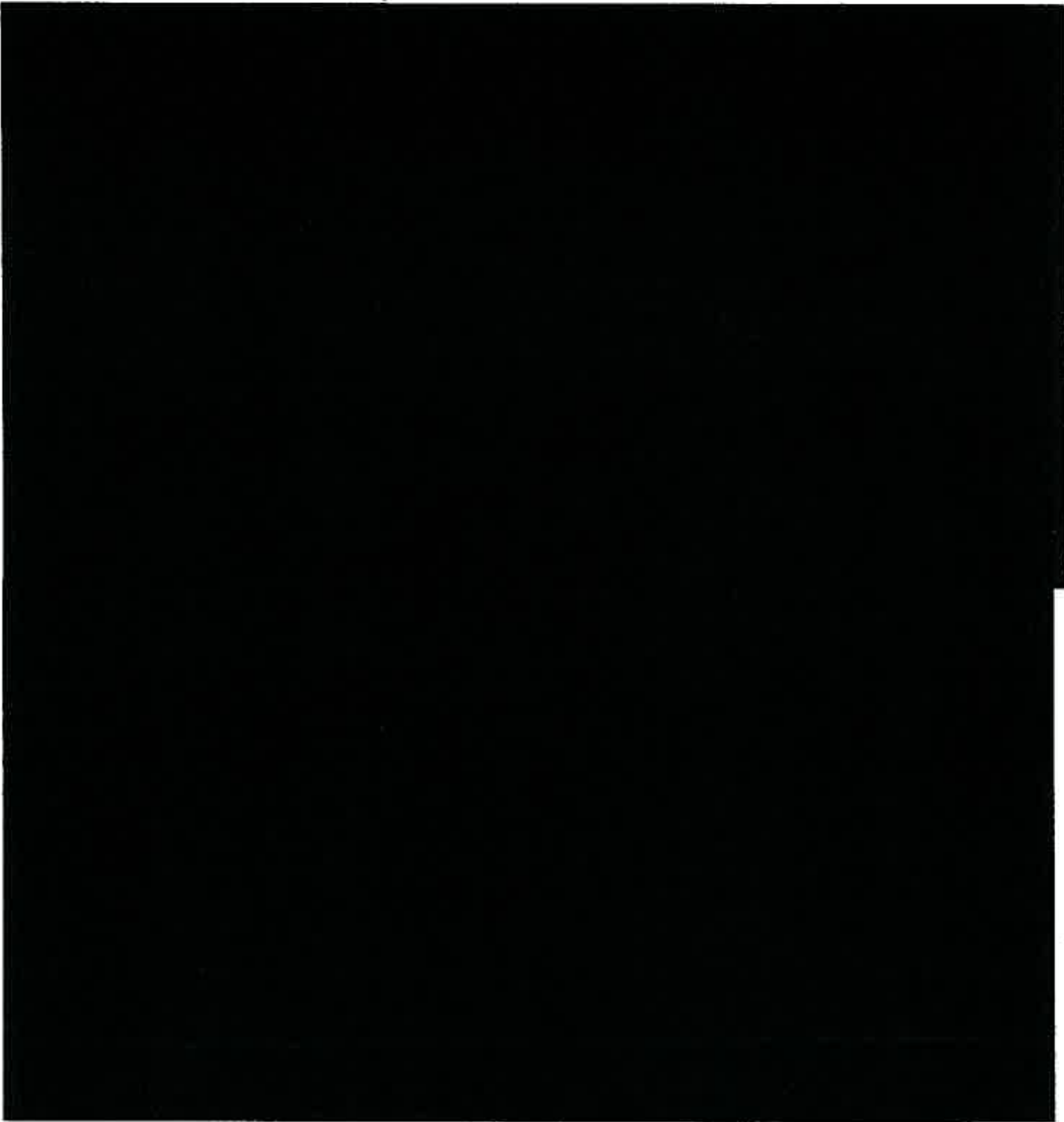
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- We separately recommend removing family link criteria for Africa and the Middle East.





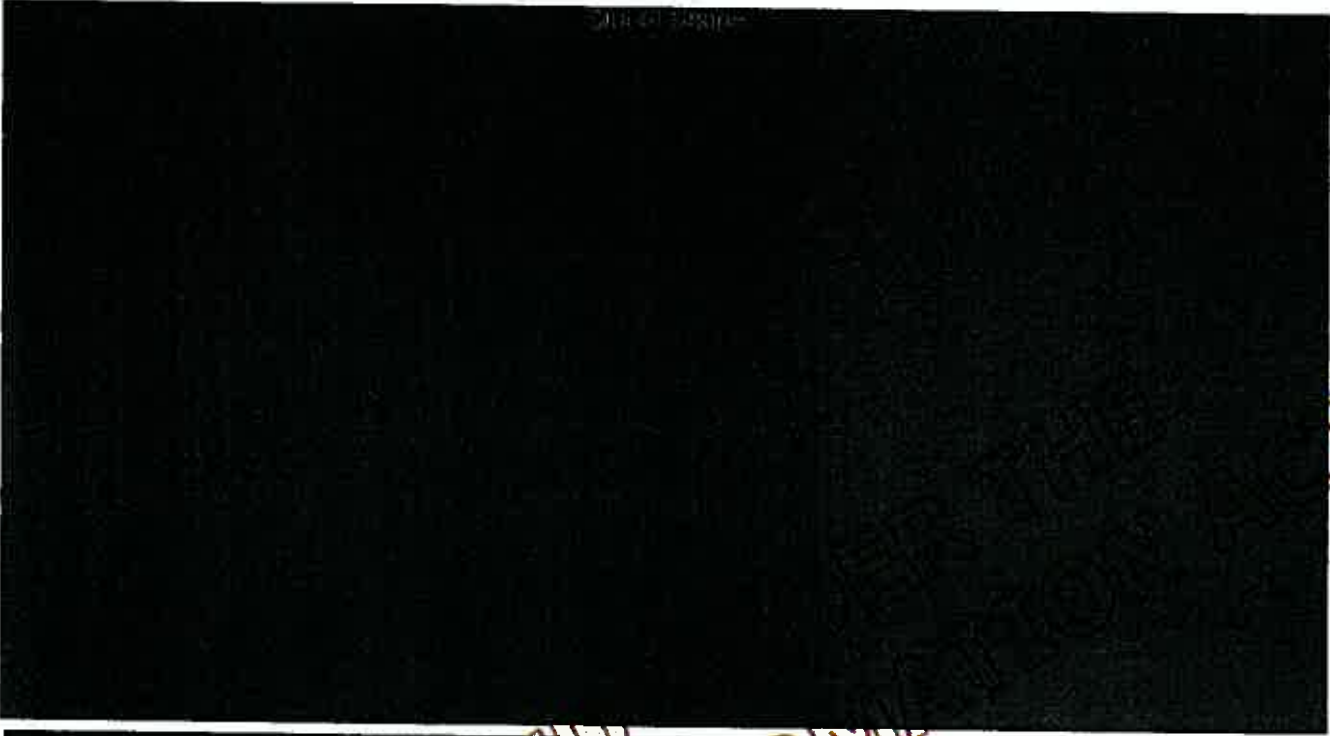
[REDACTED]

- We have also suggested that Cabinet may want to look again at the Family link requirement for the Middle East and Africa given this is where the global crises are centred.

[REDACTED]

[REDACTED]

[REDACTED]



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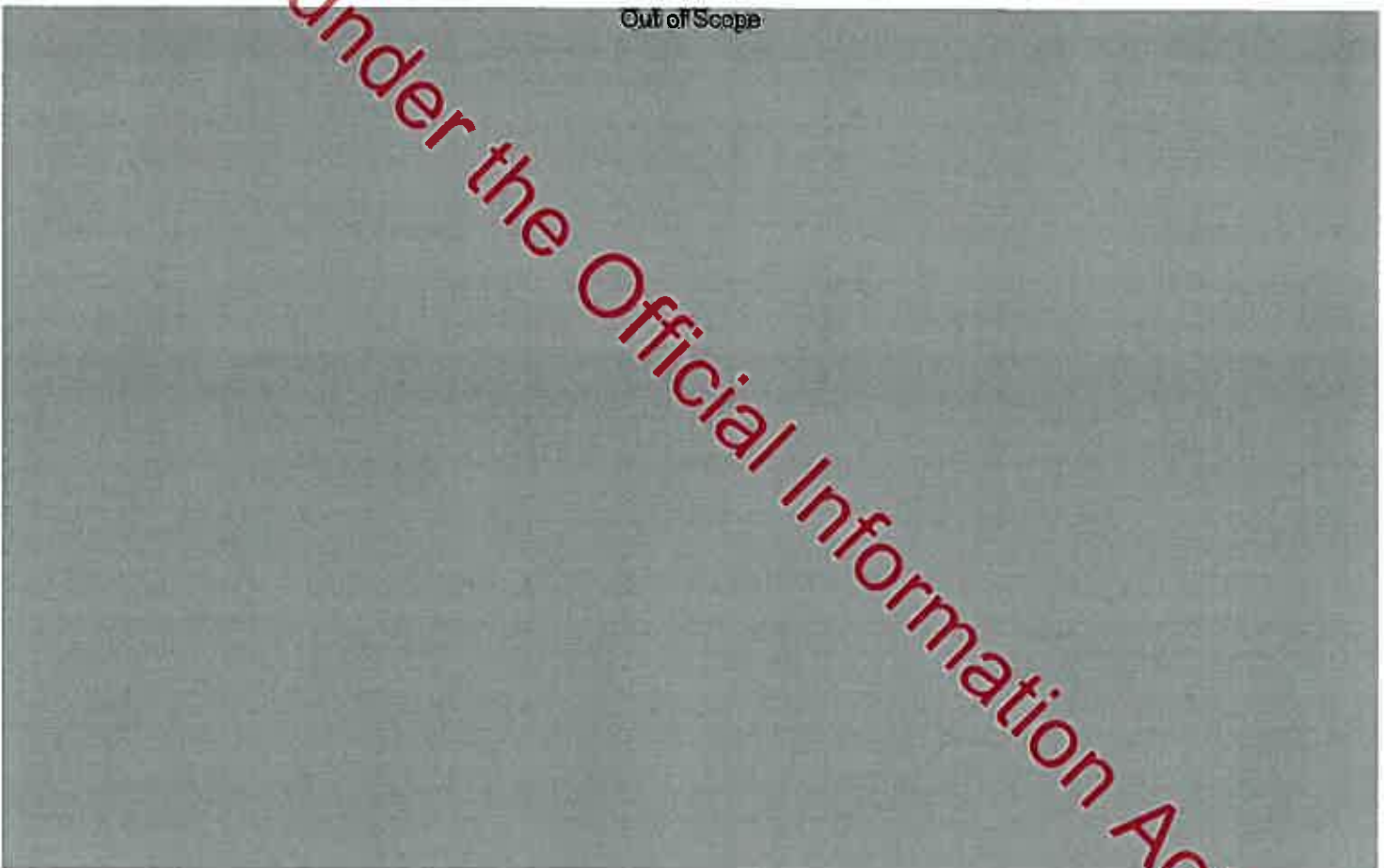
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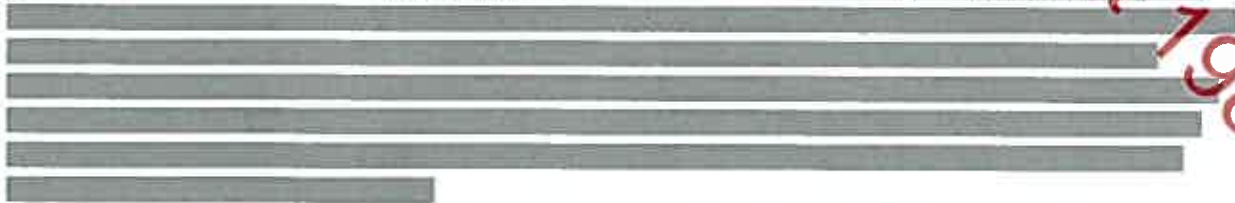
**From:** Ross Caughey  
**Sent:** Sunday, 8 May 2016 2:29 p.m.  
**To:** Christine Hyndman  
**Cc:** Andrew Lockhart ([Andrew.Lockhart@mbie.govt.nz](mailto:Andrew.Lockhart@mbie.govt.nz)) ([Andrew.Lockhart@mbie.govt.nz](mailto:Andrew.Lockhart@mbie.govt.nz)); Suzanne Malan  
**Subject:** Talking points re refugee quota for Minister's meeting 9 May 2016 [IN-CONFIDENCE]

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s 6(a), s 6(b)(1)



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**From:** Ross Caughey  
**Sent:** Wednesday, 18 May 2016 9:53 a.m.  
**To:** Suzanne Moran; Andrew Lockhart (Andrew.Lockhart@mbie.govt.nz) (Andrew.Lockhart@mbie.govt.nz)  
**Subject:** RE: 20160618 SEMIFIN The next three year refugee quota programme [IN-CONFIDENCE]

How about this

Para 24 as is

Para 25 as below (no para 26)

In 2010, Cabinet established a requirement that refugees resettled from the Middle East and African regions would only be considered for resettlement in New Zealand if they have a pre-existing family link (that is, refugee family members already in New Zealand<sup>(1)</sup>). This requirement was reconfirmed in 2013. s 6(a), s 6(b)(ii)

[Redacted text block]

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- Note that Ethnic Communities have asked to see the paper re what we have said about family link so I am sending it to them tonight. They may have some concerns.

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**Floss Caughey**  
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<sup>[1]</sup> The family link requirement means only those with immediate family members in New Zealand, or, in the case of UNHCR priority cases, relatives in New Zealand, will be considered for resettlement.

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Refugee Quota

Communications plan

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**What is the Government doing to meet its target of 14 per cent of refugee allocations from Africa?**

The Government's policy is to only resettle refugees from the Middle East and African regions if they have refugee family members already in New Zealand.

b(1)(ii)

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**From:** Christine Hyndman  
**Sent:** Thursday, 2 February 2017 8:58 a.m.  
**To:** Ann Howarth; Andrew Lockhart; Andy Jackson; Steve McGill  
**Cc:** Floss Caughey; Suzanne Malan; Zuleika Chang  
**Subject:** RE: TOMORROW 9AM : Lines on refugees from Africa and the Middle East [IN-CONFIDENCE]

On reflection, the line noting Ministers' reasons (ie *These were decisions made by Ministers based on what they considered to be in the best interests of New Zealand*) might take the focus away from the humanitarian nature of the programme. It could therefore also be deleted from our advice to the Minister's office.

Christine

**From:** Christine Hyndman  
**Sent:** Thursday, 2 February 2017 8:55 a.m.  
**To:** Ann Howarth; Andrew Lockhart; Andy Jackson; Steve McGill  
**Cc:** Floss Caughey; Suzanne Malan; Zuleika Chang  
**Subject:** RE: TOMORROW 9AM : Lines on refugees from Africa and the Middle East [UNCLASSIFIED]

Hi all

Floss and I have slightly rewritten the second bullet and we are comfortable with recommending the wording as it stands to managers for agreement.

Christine

**From:** Ann Howarth  
**Sent:** Thursday, 2 February 2017 8:51 a.m.  
**To:** Andrew Lockhart; Andy Jackson; Steve McGill; Christine Hyndman  
**Cc:** Floss Caughey; Suzanne Malan  
**Subject:** RE: TOMORROW 9AM : Lines on refugees from Africa and the Middle East [UNCLASSIFIED]  
**Importance:** High

Thanks Christine. Here's an update list of bullet points – new ones in red and the last previous one deleted following addition of new last point. Confirm or update that these are ok to go to the Minister's press sec shortly.

- The Government decided in 2010 to focus New Zealand's refugee quota on our nearest neighbours, the Asia-Pacific region.
- Refugee pressures facing the Asia-Pacific region supported a refocus.
- At the same time, recognition was given to the importance of family for Middle East and African refugees already settled in New Zealand and to ensure opportunities for quota places to continue to be available for their relatives.
- These were decisions made by Ministers based on what they considered to be in the best interests of New Zealand.

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**From:** Christine Hyndman

**Sent:** Thursday, 2 February 2017 7:34 a.m.

**To:** Andrew Lockhart; Ann Howarth

**Cc:** Floss Caughey; Andy Jackson; Suzanne Malan; Steve McGill ([Steve.McGill@mbie.govt.nz](mailto:Steve.McGill@mbie.govt.nz))

**Subject:** RE: TOMORROW 9AM : Lines on refugees from Africa and the Middle East [UNCLASSIFIED]

Hi all

The information concerning the family-linked requirement for people from Africa and the Middle East is derived from discussions in the 2010 Cabinet paper, which proposed three options for the quota composition to Cabinet – status quo, a complete refocus to the Asia-Pacific, or a strong refocus to the Asia-Pacific but allowing for family reunification for refugees already resettled in New Zealand. I've inserted a paragraph from the Executive Summary to show the arguments. Ministers chose the option which we have now and I think Ann's wording covers it off well.



- 3 Cabinet is invited to consider whether the composition of the Refugee Quota should be partially or completely refocused on refugees from the Asia-Pacific region. The pressures arising from refugee travel and general pressures facing the region support a partial or complete refocus. The complete refocus would, however, be a significant policy shift. It would take away some refugees' ability to access family reunion opportunities, leading to criticism domestically, and attract criticism in international arena, most probably from NGOs and the regions negatively affected (ie Africa, the Middle East and the Americas). It is less likely, but possible, that a partial refocus could also attract some criticism, but this would be to a much lesser degree.

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**From:** Andrew Lockhart  
**Sent:** Thursday, 2 February 2017 6:59 a.m.  
**To:** Ann Howarth  
**Cc:** Floss Caughey; Andy Jackson; Christine Hyndman; Suzanne Malan  
**Subject:** Re: TOMORROW 9AM : Lines on refugees from Africa and the Middle East [UNCLASSIFIED]

Hi Ann

Steve McGill needs to also see the response and sign this off.

I think we need more discussion on this to clarify between the advice provided and decisions made by cabinet.

Regards

Andrew Lockhart

I

Sent from my iPhone

On 1/02/2017, at 7:36 pm, "Ann Howarth" <[Ann.Howarth@mbie.govt.nz](mailto:Ann.Howarth@mbie.govt.nz)> wrote:

Hi Floss and all

Thank you so much Floss for the email received this evening, which was very helpful in thinking about this and what we're being asked to provide. Below are some more bullets - forgive me please if these are stretching things or I've misunderstood. Grateful for input, suggestions, corrections and expertise on the subject.

In regards to process, we need to get this finalised and signed off by a senior manager by 9am tomorrow (Thursday).

- The Government decided in 2010 to focus New Zealand's refugee quota on our nearest neighbours, the Asia-Pacific region.

- At the same time, recognition was given to the importance of family for Middle East and African refugees already settled in New

Zealand and to ensure opportunities for quota places to continue to be available for their relatives.

· These were decisions made by Ministers based on what they considered to be in the best interests of New Zealand.

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Thanks again everyone.

Ann

s 9(2)(a)

On 1/02/2017, at 6:46 PM, Ann Howarth <[Ann.Howarth@mbie.govt.nz](mailto:Ann.Howarth@mbie.govt.nz)> wrote:

Sent from my iPhone

Begin forwarded message:

**From:** Floss Caughey <[Floss.Caughey@mbie.govt.nz](mailto:Floss.Caughey@mbie.govt.nz)>  
**Date:** 1 February 2017 at 6:09:33 PM NZDT  
**To:** Ann Howarth <[Ann.Howarth@mbie.govt.nz](mailto:Ann.Howarth@mbie.govt.nz)>  
**Cc:** Andy Jackson <[Andy.Jackson@mbie.govt.nz](mailto:Andy.Jackson@mbie.govt.nz)>, Christine Hyndman <[Christine.Hyndman@mbie.govt.nz](mailto:Christine.Hyndman@mbie.govt.nz)>  
**Subject:** FW: TOMORROW 9AM : Lines on refugees from Africa and the Middle East [UNCLASSIFIED]

Hi Ann

Government introduced the family link policy for refugees resettled from the Middle East and Africa regions in the context of Ministers' decision to refocus the refugee quota to the Asia Pacific region. Cabinet was advised that the decision to refocus to the Asia-Pacific region might generate negative publicity from onshore refugee communities (especially African and Middle Eastern communities because it would detract from their limited family reunion opportunities). Hence the decision to include a family link requirement so that the refugee quota places for refugees from the Middle East and Africa regions would be available to family members of refugees in New Zealand.

**Floss Caughey**  
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**From:** Ann Howarth  
**Sent:** Wednesday, 1 February 2017 4:18 p.m.  
**To:** Floss Caughey  
**Cc:** Christine Hyndman; Zuleika Chang  
**Subject:** FW: URGENT FOR MINISTER PLEASE - Lines on refugees from Africa and the Middle East [UNCLASSIFIED]  
**Importance:** High

Hi Floss – Suzanne Malan kindly suggested you may have written the cab paper and be able to help with this? Andrew Lockhart is working on and Suzanne but I expect would appreciate any assistance. I've sent media plan Q&A relevant, but I recall Marc Piercey saying there was a cab paper – but which hadn't been released as of yet – that covers the Africa/Middle East quota refugees.

Thanks so much  
Ann

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