Hon Chris Hipkins

MP for Remutaka

Minister for COVID-19 Response Minister of Education Minister for the Public Service Leader of the House



Ref: OIA0293

21 September 2021

Matthew Hooton fyi-request-16469-ca0d19d7@requests.fyi.org.nz

Dear Matthew

Thank you for your email of 22 August 2021 requesting the following information:

Please provide me with advice you have received from the Ministry of Education and/or your other education agencies of the effects of first long Covid lockdown of 2020 on students in state primary and secondary schools.

This includes (but is not limited to), the effects on their:

- 1) mental health,
- 2) general wellbeing,
- 3) educational participation, and
- 4) educational performance.

It also includes but is not limited to the social equity effects of the lockdown.

Please also advise

- (i) what policy or operational decisions were made in the light of these findings, and
- (ii) how you and your education agencies are applying the advice and lessons learned from last year, and your subsequent decisions, to the current lockdown situation and how this is being monitored.

I have considered your request under the Official Information Act 1982 (the Act).

For the purpose of my response, I have interpreted the term "first long Covid lockdown of 2020" in your request to mean the period during which New Zealand initially traversed the four alert levels:

Alert Level 4: 26 March 2020 to 27 April 2020 1231400

Alert Level 3: 28 April 2020 to 13 May 2020 Alert Level 2: 14 May 2020 to 8 June 2020

Alert Level 1: 9 June 2020

I recognise COVID-19 has had a significant impact on everyday life for all New Zealanders, and we have had to adapt how we learn, work and connect. The Government acknowledges the resilience of communities across the country during this time, and the strong support for the tough decisions we have had to make to protect the health of our people.

The Government has worked hard since the initial nationwide lockdown to protect the health and wellbeing of New Zealanders, including children and young people, and to provide support where it is needed.

Throughout lockdowns and the shifts in Alert Levels over the past 18 months, the priority of the education sector has been to ensure learners are safe and well, and that learning is as continuous and normal as possible. The Ministry of Education has reflected on the range of experiences schools and students had over this period, and will continue to work with the sector to reflect on the lessons learnt from school closures and distance learning. It is considering how to incorporate what has worked well to improve the education sector's resilience.

The advice and findings provided to me and my Associate Ministers is broad and has been provided in various ways, and through a range of documents. These have been organised into two appendices. Appendix One presents an overview of how the Ministry has applied, or is applying, the range of advice, findings, decisions and lessons learnt in relation to primary and secondary schools in New Zealand. Appendix Two provides links to publicly available documents representative of the material received to date.

Also, for your information, I include the two links below that will take you to pages setting out information received and proactively published, either by the Ministry:

https://www.education.govt.nz/our-work/information-releases/advice-seen-by-our-ministers/ or in the response to COVID-19:

Proactive releases | Unite against COVID-19 (covid19.govt.nz)

Thank you again for your email. You have the right to ask an Ombudsman to review this decision. You can do this by writing to info@ombudsman.parliament.nz or Office of the Ombudsman, PO Box 10152, Wellington 6143.

Yours sincerely

Chris Hipkins

Minister of Education

SUMMARY

Advice, Decisions and Lessons learnt and their application

The following summary provides an overview of how the education sector has applied, or is applying, advice, findings, decisions and lessons learnt in relation to primary and secondary schools in New Zealand, as a consequence of COVID-19 lockdowns and the associated shifts across alert levels.

Planning

After New Zealand came out of the initial nationwide lockdown, the desirability to be better prepared for future events was front of mind. I note, a lot of work - including checklists for primary and secondary schools to follow and resource packs - has helped, and will continue to help, these schools get ready for future distance learning.

Delivering distance learning

The Ministry has not issued any guidance on how schools should deliver distance learning in a COVID-19 environment. There is no one-size fits all approach to engaging students in learning from home during this challenging time. Schools know their ākonga best and understand how to help manage and support their distance learning. The Ministry provides a range of supports to help schools to do this.

The most important message to get across for parents, carers, and whānau to hear and understand is that they are not expected to replace teachers, who have specialised training and experience to do what they do. The Ministry provides advice to help support continued education, available on COVID-19 wellbeing guide | Learning from home

Teachers and school teams are pivotal in the development of tailored distance learning programmes based on existing goals in the student's Individual Education Plan (IEP) – as well as in providing support to whānau to manage this at home. Schools can also continue to call on Resource Teachers: Learning and Behaviour (RTLB) and other existing services for help in supporting students' learning from home.

Additionally, Ministry learning support staff are there to support schools and parents during the lockdown period. Like teachers and other school support staff, learning support specialists and Resource Teachers will be working differently, but their goal remains the same: to support teaching staff to connect students to the relevant curriculum by accommodating their learning needs.

Ministry and school-based specialist staff already involved with children and whānau will continue to check in with the child and whānau to provide virtual guidance and support as necessary at this time. This will involve listening carefully and adapting support to meet current needs. For instance, the Ministry's specialists are doing "home visits" and assessments by Skype, using videos to complete observations, carrying out "telepractice" sessions over the phone, and helping families to use what they have available in their homes to support the learning of their young people.

Device availability

This work is part of the Equitable Digital Access for Students (EDA4S) programme. It began in 2016, and was greatly accelerated as a result of the closures of all schools and kura in New Zealand during the initial nationwide lockdown in 2020.

Following the distribution of over 36,000 devices to learners in 2020, the Government has provided funding for 7,000 additional devices to meet new demand in Years 9-13+ in priority regions. New demand is caused by the arrival of new entrants to Year 9, as well as other factors such as non-return or loss of devices and the movement of students.

SUMMARY

Advice, Decisions and Lessons learnt and their application

Available resources

Resources are available at Supporting learning from home resources and Distance learning support during an emergency event | Learning from home.

This includes:

- Curriculum teaching and learning resources (with guidance for parents) (Englishmedium and Māori-medium)
- Home Learning TV accessed through TVNZ On Demand Watch Home Learning TV | Episodes | TVNZ OnDemand or via the TVNZ App on a device (mobile phone, smart TV or tablet)
- Mauri Reo, Mauri Ora accessed on demand from Māori TV for primary-aged tamariki and for secondary school rangatahi.

There is also support available through Awhi Ngā Mātua, a parent-led Facebook page for parents of children with disabilities or high health needs. It has tools, resources and videos.

Network for Learning (N4L)

With more akonga learning online, it is important for them to stay safe.

I am advised that the Ministry partnered with Network for Learning to give parents access to a free safety filter to keep students safe online. The filter blocks the worst of the web, and can be applied to learning devices by following the instructions at https://switchonsafety.co.nz/

Monitoring NCEA

Alongside the New Zealand Qualifications Authority (NZQA), the Ministry is working closely with schools in monitoring the ability of students to undertake and be assessed in their courses or subjects for the National Certificate of Educational Achievement (NCEA) and providing support to schools as required.

I note NCEA's flexibility is its strength. Schools can adapt how they deliver NCEA to reflect their environment – including distance learning where necessary. The resources and information the Ministry and NZQA have previously provided to support assessment are still available. I understand the Ministry is also working with schools to determine what other resources and information may be needed.

Consideration of changes to the NCEA qualification is led by NZQA and the Ministry, in partnership with the Minister's NCEA Professional Advisory Group and sector representatives. Any changes to NCEA for all or part of New Zealand, or the timing of external assessment (including examinations), will only be considered if necessary. While each shift across alert level has an impact, the Ministry is confident that the range of options used in 2020 provides a sound basis for any subsequent responses.

The following links provide some (early) analysis and advice from NZQA connected to NCEA:

Preparation-for-holding-examinations

2020-NCEA-and-NZ-Scholarship-Examination-Round

Release-schedule-of-the-2020-NCEA-UE-and-NZ-Scholarship-Results-and-attainmentstatistics

Provisional-2020-Enrolment-based-NCEA-and-UE-National-Attainment-Statistics

Publication-of-NZQAs-Annual-Report-on-NCEA-and-NZ-Scholarship-Data-and-

Statistics-2020

SUMMARY

Advice, Decisions and Lessons learnt and their application

Encouraging attendance, following lockdowns

To aid schools and students in returning to normal attendance habits, the Ministry established attendance data collections under COVID-19. Originally established as a daily data request, the Ministry then moved to a weekly collection of attendance data from school student management systems. High level summaries of this information can be found at Attendance under COVID-19 | Education Counts

Getting children to attend school can be a challenge. The following publicly available research has been undertaken by the Ministry concerning attendance and numbers leaving school:

He Whakaaro: How COVID-19 is affecting school attendance | Education Counts He Whakaaro: Is COVID-19 making students leave school? | Education Counts

Attendance is the first step, engagement in learning is the real aim. Planning is underway of some of the supports that might be collectively provided to the sector – in those areas that need it – to re-engage young people in learning and to make up for any loss of learning.

Learning in Lockdown

The Ministry has also undertaken publicly available research concerning student learning during COVID-19: <u>He Whakaaro: Student learning during COVID-19: Literacy and maths in Years 4-10 | Education Counts.</u>

The Education Review Office's (ERO) work on the impact of the 2020 lockdown on learning has been published in a number of sources, which can be accessed from ERO's website:

- Learning in a Covid-19 World: The Impact of Covid-19 on Schools
- Learning in a Covid-19 World: Supporting Secondary School Engagement
- A guide to learning in a Covid-19 world Supporting primary-aged students into 2021
- A guide to learning in a Covid-19 world Supporting secondary-aged students into 2021
- A guide to learning in a Covid-19 world Supporting parents into 2021
- Te Kahu Whakahaumaru Ngā mahi a te rangai mātauranga Māori (English)
- Responding to the Covid-19 crisis: Supporting Auckland NCEA students

Findings suggested students reported high levels of wellbeing during the lockdown. Secondary school students, boys, and those without devices faced challenges in working from home. The ERO found that primary students tended to have engaged in learning more than secondary students

The New Zealand Council of Educational Research (NZCER) has recently released a report entitled *Children's informal learning at home during COVID-19 lockdown*. It suggests that lockdown was not disruptive or protracted enough to create long-term issues for children's formal learning at school. The report is available here: <u>Learning during lockdown | New Zealand Council for Educational Research (nzcer.org.nz)</u>

NZCER also undertook analysis of the wellbeing at school 2020 annual report data which was sent to the Ministry.

Operating Ka Ora, Ka Ako

With the movement down alert levels, lunches can be delivered to schools again. Where suppliers could not reach their school or kura, the Ministry suggested catering for a student attendance of ten percent. This reflects last year's experience of operating Ka Ora, Ka Ako under Alert Level 3.

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Advice, Decisions and Lessons learnt and their application

As with anything, there are likely to be variations. If there are any surplus lunches, suppliers need to check first with the local Civil Defence and Emergency Management Group to confirm that surplus lunches can be redistributed safely through established networks.

Transfer from Ka Ora, Ka Ako to Ministry for Social Development (MSD) Recently, the Government approved a transfer of \$3.2 million from Ka Ora, Ka Ako to the MSD to support the work being undertaken with vulnerable families through the NZ Food Network and/or food support work.

Other agency supports

RELIGION OF THE OFFICE AND THE OFFIC The Ministry is also continuing discussions with MSD and across agencies about where

LIST OF PUBLICLY AVAILABLE DOCUMENTS WITH RELEVANT CONTENT

Date	Name of document	Reference
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April 2020

Briefing Notes

3 April 2020	Enabling-distance-learning-for-all-Overview-of-work-	1225140
	programme.pdf (covid19.govt.nz)	
17 April 2020	Examples of learning support practice during COVID-	1225893
-	19 alert level 4	

Education Reports

2 April 2020	Enabling-distance-learning-for-all-Immediate-next-	1225018
	steps.pdf (covid19.govt.nz)	100
6 April 2020	Engaging the Maori Television Service to support	1225369
·	Maori Medium Distance Education	()
16 April 2020	Support for schools with boarding facilities	1225531

May 2020

Briefing Notes

11 May 2020	ERO-Reviews-in-COVID-19-Environment.pdf	M20-15
	(covid19.govt.nz)	
13 May 2020	COVID-19 Impact on International Education in	1227998
-	School student numbers and financials	
22 May 2020	Briefing-report-Learnings-from-the-Covid-19-	M20-17
-	Education-Experience-22-May-2020.pdf	
	(covid19.govt.nz)	
29 May 2020	Investing in inclusion through the COVID-19 recovery	1228836

Education Reports

9 May 2020	Building a sustainable and resilient future for	1227399
-	international education	
26 May 2020	Addressing the shortfall in devices for disadvantaged	1228612
	<u>students</u>	

June 2020

Cabinet Papers

22 June 2020	A Strategic Recovery Plan for the International Education Sector	CAB-20-MIN-0295
22 June 2020	Additional Item: Change to Counselling Component	CAB-20-MIN-0305
	of the increasing wellbeing and mental health support to learners and education workforce budget initiative	

11 June 2020	Expansion of the Free and Healthy School Lunch	1226308
	<u>Programme</u>	
23 June 2020	NCEA Response to COVID-19: Recognition of	1232109
	Learning From Lockdown	

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ducation Reports		
11 June 2020	Implementation of Professional Learning and Development priorities	1230018
16 June 2020	2021 and 2022 Mid-term Dates for Schools Implementing Cohort Policy	1231609
22 June 2020	Ministry of Education 2019/20 Third Quarter Report (1 January to 30 March 2020)	1228282
uly 2020 Briefing Notes		2

17 July 2020	Scoping Brief on development of School Entry	1232846
	Assessment and relationship to Curriculum Progress	
	and Achievement workstreams	

Education Reports

6 July 2020	New Zealand Qualifications Authority performance - Quarter 3 2019/20	1231841
13 July 2020	Joint Report: Healthy Active Learning - Progress Report, June 2020	1237676
13 July 2020	Update on the Curriculum, Progress and Achievement Work Programme	1234298
29 July 2020	COVID-19 Response - Distance learning package	1234656
31 July 2020	Options to fund transformational curriculum and assessment work programme	1236732

August 2020

Briefing Notes

17 August 2020	Distance learning supports for te reo Māori learners -	1238442
_	Covid-19 Alert Levels 3 and 2, August 2020	

Education Reports

6 August 2020	Draft Cabinet paper - Supporting overseas children	1236821
	stranded in New Zealand due to COVID-19 to access	
	<u>education</u>	
14 August 2020	Distance learning support for Auckland and further	1237093
	possible COVID-19 disruptions	
25 August 2020	Ministry of Education 2019/20 Fourth Quarter Report	1237049
	(1 April to 30 June 2020)	

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17 August 2020	Distance learning support for Auckland and further	1238365
	possible COVID-19 disruptions	

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September 2020		
Cabinet Papers		
7 September 2020	Supporting overseas children in New Zealand due to COVID-19 to access education	CAB-20-MIN-0434
Briefing Notes		
1 September 2020	Release of UNICEF Innocenti Report on Child Wellbeing	1239792
8 September 2020	Further regional changes to NCEA in 2020 to respond to COVID-19 resurgence	1220221
16 September 2020	Outcome of the 2021 Provisional Roll and Provisional Staffing Entitlement Process	1241319
25 September 2020	Update - Early Intervention Service performance data	1240802
Education Reports		
9 September 2020	State and State Integrated Schools Terms, Holidays and Cohort Entry Dates for 2023	1237567
9 September 2020	Gazetting the NELP and the TES	1237960
17 September 2020	Updated funding determinations for 2021	1239349
17 September 2020	Helping households stay connected to the internet	1241053
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17 September 2020	Preparation-for-holding-examinations	CR21036
October 2020 Briefing Notes		
7 October 2020	School disengagement due to COVID	1242908
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9 October 2020	Wellbeing package departmental funding changes	1242959
30 October 2020	New Zealand Qualifications Authority 2019/20 end of	1241366
	year and 2021/21 Quarter One performance	
	assessment	
November 2020		
Briefing Notes		
6 November 2020	November update on the Urgent Response Fund (COVID-19)	1244130
40 Navarah an 0000	Maria Files Compared to the Ministra	4044004

6 November 2020	November update on the Urgent Response Fund	1244130
	(COVID-19)	
13 November 2020	Māori Education Briefing to Incoming Minister	1244831
24 November 2020	2021 Early Learning, Schooling and Tertiary	1244902
	Education Annual Data Release Schedule	
25 November 2020	Strengthening the national curriculum and its delivery	1245699

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ducation Reports		
4 November 2020	Reprioritising te reo Māori Budget funding to te reo Māori and Te Marautanga o Aotearoa curriculum supports in 2020/21	1245488
19 November 2020	2020 October Baseline Update for Vote Education and Vote Tertiary Education	1241868
26 November 2020	Approval for State schools to provide education to students outside NZ during Covid-19	1239346
27 November 2020	Continuing the Ka Ora, Ka Ako Healthy School Lunches Programme	1244212
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6 November 2020	2020-NCEA-and-NZ-Scholarship-Examination-Round	CR21130	
27 November 2020	Release-schedule-of-the-2020-NCEA-UE-and-NZ-	CR21400	
	Scholarship-Results-and-attainment-statistics		

December 2020

Briefing Notes

3 December 2020	Ministry of Education First Quarter Report	1244439
7 December 2020	Progress in implementing all Vote Education	1244473
	initiatives funded by the COVID-19 Response and	
	Recovery Fund	
8 December 2020	Student attendance: release of 2020 Term 2	1244449
	attendance data and related He Whakaaro research	
	<u>reports</u>	
11 December 2020	December Update on the Urgent Response	1245690
16 December 2020	Digital and Data for Learning briefing	1247020

Education Reports

9 December 2020	Advice to support attendance at the Ministerial	1246110
	Leadership Group on Disability Issues	
11 December 2020	Tranche 2 – Approval for State Schools to provide	1246261
	education to students outside NZ during Covid-19	
16 December 2020	Te Kura: interim funding review	1247008

January 2021

Education Reports

15 January 2021	Education Crown Entity Letters of Expectations 2021	1244606
19 January 2021	Provisional-2020-Enrolment-based-NCEA-and-UE-	CR21782
	National-Attainment-Statistics	
22 January 2021	Reporting on Delivery Progress of COVID-19	1248493
	Recovery and Respond Funding Initiatives	

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21 January 2021	Draft Cabinet Paper: Continuing Ka Ora, Ka Ako	1248815

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February 2021

Briefing Notes

5 February 2021	Child and Youth Wellbeing Strategy Ministerial Group Meeting 10 February 2021	1249545
5 February 2021	Pacific Education Work Programme	1247536
10 February 2021	Meeting with the Chair of the New Zealand National Commission for UNESCO	1249569
17 February 2021	February update on the Urgent Response Fund (COVID-19)	1249648
19 February 2021	Advice on the Office of the Children's Commissioner's report on student voice in school/kura governance	1249917
19 February 2021	STEM – Update on industry connections and programmes supporting STEM in NZ	1250523
25 February 2021	Report on the Urgent Response Fund – Interim Outcomes Survey	1249649

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9 February 2021	Continuing to support overseas children stranded in	1249308
-	New Zealand due to COVID-19 to access education	
22 February 2021	Update on the proposal to extend support for	1250949
	overseas children on visitor visas to access	
	education	

March 2021

Cabinet Papers

15 March 2021	Education Work Programme 2021	SWC-21-MIN-0015
22 March 2021	Government Response to the Report of the Health	CAB-21-MIN-0079
	Select Committee on Petition 20140/134 of Lucy	
	<u>McSweeney</u>	
22 March 2021	Continuing the Ka Ora, Ka Ako Healthy School	CAB-21-MIN-0079
	<u>Lunches programme</u>	

1 March 2021	Ministry of Education learning support specialist workforce information and key activities	1250105
2 March 2021	Meeting with New Zealand Centre for Gifted Education	1250840
10 March 2021	Digital Inclusion in New Zealand	1249701
11 March 2021	Te Hurihanganui Update	1251789
12 March 2021	March update on the Urgent Response Fund (COVID-19)	1251861
12 March 2021	Talking Points for SWC Item – Continuing Ka Ora, Ka Ako	1251785
17 March 2021	Student attendance: release of 2019 and 2020 regular attendance data by term	1252154
18 March 2021	Reporting on the Delivery Progress of COVID-19 Recovery and Response Funding Initiatives	1254707
22 March 2021	Attendance Service	1254527

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12 March 2021	Ministry of Education 2020/21 Second Quarter Report (1 October to 31 December 2020)	1250034
12 March 2021	Reporting on the Delivery Progress of COVID-19 Recovery and Response Funding Initiatives	1252297
23 March 2021	Tranche 3 – Approval for State schools to provide education to students outside NZ COVID-19	1249887
25 March 2021	New Zealand Qualifications Authority performance – Quarter 2 2020/2	1249763
31 March 2021	Education New Zealand performance – Quarter 2 2020/21	1251838

April 2021

Briefing Notes

1 April 2021	Draft Cabinet Paper: Delivering on the Child and Youth Wellbeing Strategy: update on implementation and next steps	1255011
6 April 2021	Update on Work on Streaming	1255301
9 April 2021	Interim Response Fund	1255424
13 April 2021	Minister Tinetti – Meeting for Network for Learning (N4L)	1256377
13 April 2021	Minister Davis – Meeting Network for Learning (N4L)	1256782
15 April 2021	Meeting with Dr Rosemary Cathcart from REACH Education	1255698
16 April 2021	Review of Interventions for Students with the Highest Level of Learning Support Needs	1250363
22 April 2021	Trauma Informed Teaching Practice	1256279
28 April 2021	Reporting on the Delivery Progress of COVID-19 Recovery and Response Funding Initiatives	1257221
30 April 2021	Te Hurihanganui Update	1253424

Education Reports

9 April 2021	Tranche 4 – Approval for State schools to provide	1256001
	education to students outside NZ during COVID-19	
27 April 2021	Ka Ora, Ka Ako Healthy School Lunches Programme	1256928
	Update	

May 2021

3 May 2021	Joint Briefing Note: Research, Evaluation and Development Strategy	1256759
6 May 2021	Social and emotional learning in the New Zealand Curriculum	1251127
6 May 2021	Update on a rich record of learning for all ākonga	1253955
11 May 2021	Bullying-Free NZ Week 2021	1259100
12 May 2021	N4L Statement of Performance Expectations & Statement of Intent	1258531
13 May 2021	Update on Ongoing Resourcing Scheme COVID-19 Response Fund	1258270

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Date	Name of document	Reference
14 May 2021	Information Update: Ka Ora, Ka Ako Healthy School	1259733
	<u>Lunches programme</u>	
14 May 2021	May update on the Urgent Response Fund (COVID-	1258707
	<u>19)</u>	
24 May 2021	Reporting on the Delivery Progress of COVID-19	1259732
	Recovery and Response Funding Initiatives	
24 May 2021	Ministry Disability Strategic Framework development	1259568
-	and next steps	

Education Reports

5 May 2021	Advice on the proposal to broaden the temporary offshore education policy to include new international school students	1259317
17 May 2021	Blind and Low Vision Education Network New Zealand's resourcing allocation	1254604
26 May 2021	Publication-of-NZQAs-Annual-Report-on-NCEA-and-NZ-Scholarship-Data-and-Statistics-2020	CR22307
27 May 2021	Ngā Kura o Aotearoa New Zealand Schools 2020 Report – Reporting Options	1260038

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14 May 2021	Actions to improve attendance	1259829

June 2021

Briefing Notes

4 June 2021	Update on the Review of Interventions for Students with the Highest Level of Learning Support Needs	1622052
14 June 2021	Release of the He Whakaaro Student learning during COVID 19	1254434
18 June 2021	Release of 2020 school leaver and associated data	1259752
21 June 2021	Learner identity and the National Student Index	1255292
21 June 2021	Outcomes of Māori Education Peak Bodies 3 June 2021	1263323
23 June 2021	June update on the Urgent Response Fund (COVID-19)	1260509
24 June 2021	Launch of the Te Rito Toi website	1262918

Education Reports

1 June 2021	Incredible Years Autism Evaluation	1256607
30 June 2021	Design of Student Wellbeing Measures	1252367

July 2021

15 July 2021	'Consent' in Relationships and Sexuality Education	1260365
30 July 2021	Mental Health Education guide development	1256081

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Date	Name of document	Reference
ducation Reports		
July 2021	<u>Update on Talanoa Ako</u>	1260300
July 2021	<u>Tranche 5 – Approval for State schools to provide</u> education to students outside NZ during COVID-19	1265324
2 July 2021	Confirming the content structure for learning areas in The New Zealand Curriculum	1266499
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